## **FINANCE, AUDIT AND PERFORMANCE COMMITTEE – 12^{TH} MAY** 2014



#### <u>"PROTECTING THE PUBLIC PURSE" UPDATE</u> <u>REPORT OF DEPUTY CHIEF EXECUTIVE (CORPORATE</u> <u>DIRECTION)</u>

Hinckley & Bosworth Borough Council A Borough to be proud of

#### WARDS AFFECTED: ALL WARDS

#### 1. <u>PURPOSE OF REPORT</u>

1.1 To provide members with the an update on the recommendations contained in the Audit Commission's "Protecting the Public Purse" publication

#### 2. <u>RECOMMENDATION</u>

- 2.1 That the committee note the completed "Fighting Fraud Checklist" and the actions resulting.
- 2.2 That the committee approve that progress against these actions and the corporate fraud log will be reported every six months
- 2.3 That the committee note the outcomes of the Single Person Discount review

#### 3. BACKGROUND TO THE REPORT

#### Fighting Fraud Checklist and Action Plan

- 3.1 The Audit Commission's publication "Protecting the Public Purse" (2013) indicated that fraud costs the UK Public Sector more then £20billion per year and local government more than £2billion.
- 3.2 The results of the "Protecting the Public Purse", along with fraud data relating to Hinckley and Bosworth Borough Council were presented to this committee by the Council's External Auditors (PricewaterhouseCoopers LLP) on 31<sup>st</sup> March 2014. Contained within the publication was a "Fighting Fraud Checklist" which has been completed by officers and included in Appendix 1.
- 3.3 The completed checklist identifies a number of action points in areas where processes for fraud prevention and detection could be further improved. It is proposed that an update on these areas, along with an appropriate copy of the proposed "corporate fraud log" is presented to this committee on a six monthly basis.

#### Single Person Discount Review

- 3.4 As part of the Council's proactive approach to fraud prevention, a Single Person Discount (SPD) review was conducted by the Leicestershire Revenues and Benefits Partnership in conjunction with a third party (Datatank). The review involved contacting targeted customers in receipt of single persons discount (25% reduction) to obtain assurance that they continue to be eligible for this relief.
- 3.5 The provisional results of this process have been provided by Datatank as follows:
  - 2,836 customers were targeted for contact as part of the exercise based on Datatank's intelligence of those most "at risk" of committing SPD fraud
  - A total of 1,779 responses were received from targeted customers (62.7%). Of this amount, 79% responded by post and 11% by e-form

 Of those accounts review, Datatank has recommended a total of 677 removals which will generate up to £202,901 of council tax income (before allocation through precepts)

#### 4. FINANCIAL IMPLICATIONS [KP]

- 4.1 The Single Person Discount review was charged on the basis of the number of removals. The provisional cost of this is £14,832, of which £12,607 will be funded by the major preceptors. The return on investment (i.e. the amount of Council Tax which will be released as a result of removal) is estimated at over 13 times.
- 4.2 There are no other direct financial implications arising from this report, though any fraud will inevitably have a financial impact for the Council.

#### 5. <u>LEGAL IMPLICATIONS [EH]</u>

5.1 There are no implications arising directly from the body of this report.

#### 6. <u>CORPORATE PLAN IMPLICATIONS</u>

- 6.1 The prevention of fraud and corruption will ensure the achievement of all Corporate Plan objectives.
- 7. <u>CONSULTATION</u>
- 7.1 None

#### 8. <u>RISK IMPLICATIONS</u>

- 8.1 It is the Council's policy to proactively identify and manage significant risks which may prevent delivery of business objectives.
- 8.2 It is not possible to eliminate or manage all risks all of the time and risks will remain which have not been identified. However, it is the officer's opinion based on the information available, that the significant risks associated with this decision / project have been identified, assessed and that controls are in place to manage them effectively.
- 8.3 The following significant risks associated with this report / decisions were identified from this assessment:

| Management of significant (Net Red) Risks |  |  |  |  |  |
|---|--|--|--|--|--|
| Risk Description Mitigating actions Owner |  |  |  |  |  |
| None                                      |  |  |  |  |  |

#### 9. KNOWING YOUR COMMUNITY – EQUALITY AND RURAL IMPLICATIONS

9.1 None

#### 10. CORPORATE IMPLICATIONS

- 10.1 By submitting this report, the report author has taken the following into account:
  - Community Safety implications
  - Environmental implications
  - ICT implications

- Asset Management implications Human Resources implications Planning Implications Voluntary Sector
- ---

| Background papers: | "Protecting the Public Purse"<br>Corporate Anti – Fraud Policy |
|--------------------|--|
| Contact Officer:   | Katherine Plummer, Head of Finance ext 5609                    |
| Executive Member:  | Cllr K Lynch   |

### Appendix 1

# **Fighting Fraud Checklist for Governance** "Protecting the Public Purse" (2013)

| Question   | Yes/No | Comments   | Actions  | Deadline for action                                |
|--|--------|--|--|--|
| General  |        |  |  |  |
| 1. Do we have a zero tolerance policy towards fraud?   | Yes    | Defined in Corporate Anti-Fraud<br>Policy  | -  | -  |
| 2. Do we have the right approach, and<br>effective counter-fraud strategies, policies<br>and plans? Have we aligned our strategy<br>with <i>Fighting Fraud Locally</i> ? | Yes    | Corporate Anti-Fraud Policy  | -  | -  |
| 3. Do we have dedicated counter-fraud staff?   | No     | Whilst a dedicated team is in place within the Revenues and  | HBBC to bid for funding from DWP to enable the   | In line with DWP timetable                         |
| 4. Do counter-fraud staff review all the work of our organisation?   | No     | Benefits Partnership for benefit<br>fraud, there is currently no<br>dedicated resource in place for<br>corporate anti-fraud. | set up of a corporate fraud team.  |  |
| 5. Does a councilor have portfolio responsibility for fighting fraud across the council?   | Yes    | Executive Member for Finance,<br>ICT & Asset Management  | -  | -  |
| 6. Do we receive regular reports on how<br>well we are tackling fraud risks, carrying<br>out plans and delivering outcomes?  | No     | Regular reports are not currently produced on fraud.   | A report detailing fraud<br>cases and outlining how<br>fraud risks are being<br>identified and managed<br>will be produced for<br>Finance, Audit and<br>Performance Committee<br>on a six monthly basis. | First report by 30 <sup>th</sup><br>September 2014 |
| 7. Have we assessed our management of counter-fraud work against good practice?  | Yes    | Completion of Protection of the<br>Public Purse survey   | -  | -  |
| <ul> <li>8. Do we raise awareness of fraud risks with:</li> <li>new staff (including agency staff);</li> </ul>   | Yes    | Staff/member training and briefings  | -  | -  |

| <ul> <li>existing staff;</li> <li>elected members; and</li> <li>contractors</li> </ul>   |     | Collusive tendering declarations   |  |                             |
|--|-----|--|--|-----------------------------|
| 9. Do we work well with national, regional<br>and local networks and partnerships to<br>ensure we know about current fraud risks<br>and issues?  | Yes | CIPFA/Audit Commission and<br>Auditor networks   | -  | -                           |
| 10. Do we work well with other<br>organisations to ensure we effectively<br>share knowledge and data about fraud and<br>fraudsters?  | Yes | Information is shared within<br>County wide groups such as LTA   | -  | -                           |
| 11. Do we identify areas where our internal controls may not be performing as well as intended? How quickly do we then take action?  | Yes | Internal Audit   | -  | -                           |
| 12. Do we maximise the benefit of our participation in the Audit Commission National Fraud Initiative and receive reports on our outcomes?   | Yes | National Fraud Initiative matches are reviewed upon receipt  | -  | -                           |
| 13. Do we have arrangements in place that<br>encourage our staff to raise their concerns<br>about money laundering?  | Yes | Anti fraud-corruption policy now<br>includes details on money<br>laundering.<br>Cashless office        | -  | -                           |
| <ul><li>14. Do we have effective arrangements for:</li><li>reporting fraud?; and</li><li>recording fraud?</li></ul>  | No  | Whistleblowing Policy is in place<br>No corporate fraud log is<br>maintained                           | Corporate fraud log to be<br>devised and maintained<br>within finance                          | 30 <sup>th</sup> June 2014  |
| <ul> <li>15. Do we have effective whistle-blowing arrangements? In particular are staff:</li> <li>aware of our whistle-blowing arrangements?</li> <li>have confidence in the confidentiality of those arrangements?</li> </ul> | Νο  | Whistleblowing Policy is in place.<br>Additional assurance is required<br>over operating effectiveness | Request internal audit<br>review of operating<br>effectiveness of<br>whistleblowing procedures | 31 <sup>st</sup> March 2015 |

| • confident that any concerns raised will be addressed?  |         |   |  |                             |
|--|---------|---|--|-----------------------------|
| 16. Do we have effective fidelity insurance arrangements?  | Yes     | Insurance held with Zurich for<br>£2million   | -  | -                           |
| <ul><li>17. Have we reassessed our fraud risks since the change in the financial climate?</li><li>18. Have we amended our counter-fraud action plan as a result?</li></ul> | Yes     | Fraud awareness workshop and fraud risk assessment performed in 2014  | -  | -                           |
| 19. Have we reallocated staff as a result?   | No      | See question 3 and 4  | -  | -                           |
| Housing Tenancy  |         |   |  |                             |
| 20. Do we take proper action to ensure<br>that we only allocate social housing to<br>those who are eligible?   | Yes     | All housing applications are<br>reviewed and supporting<br>information obtained/verified to<br>ensure that allocations are made<br>to eligible tenants.   | -  | -                           |
| 21. Do we take proper action to ensure<br>that social housing is occupied by those to<br>whom it is allocated?   | In part | Whilst tenancy inspectors will<br>carry out work where possible<br>there is not systematic review<br>performed to identify tenancy<br>fraud.  | Tenancy fraud review to<br>be picked up as part of<br>remit of newly appointed<br>"Property Inspector" | 31 <sup>st</sup> March 2015 |
| Procurement  |         |   |  |                             |
| 22. Are we satisfied our procurement controls are working as intended?   | Yes     | Dedicated procurement<br>officer/training on financial<br>procedure rules and validation by<br>internal audit.  | -  | -                           |
| 23. Have we reviewed our contract letting<br>procedures since the investigations by the<br>Office of Fair Trading into cartels, and<br>compared them with best practice?   | Yes     | Our procedures are compared<br>with best practice in terms of<br>government guidelines and also<br>other Local Authorities. They are<br>in accordance with best practice<br>and appropriate measures are in<br>place. They include Declarations<br>that are required to be made by<br>bidders in regard to non-<br>collusion. | -  | -                           |

| Recruitment  |     |  |   |   |
|--|-----|--|---|---|
| <ul> <li>24. Are we satisfied our recruitment procedures:</li> <li>prevent us employing people working under false identities</li> </ul> | Yes | Current process require all new<br>employees to provide proof of<br>identity/eligibility, with originals of<br>the documents verified by human<br>resources and placed on the<br>employees personnel file.<br>Acceptable documents such as<br>passport, driving license, birth<br>certificate are checked in line with<br>home office guidance   | - | - |
| <ul> <li>confirm employment references<br/>effectively;</li> </ul>   | Yes | All offers of employment are<br>subject to satisfactory references<br>which is stated clearly in the<br>verbal offer and subsequent<br>written offer. References are sent<br>then approved by the manager. A<br>start date is not agreed with an<br>employee until these along with<br>other conditions including proof of<br>identity/eligibility, health<br>assessment and if appropriate<br>Disclosure and Barring Service<br>check are verified. | - | - |
| <ul> <li>ensure applicants are eligible to<br/>work in the UK; and</li> </ul>  | Yes | See 24   | - | - |
| <ul> <li>require agencies supplying us with<br/>staff to undertake the checks that<br/>we require?</li> </ul>                            | Yes | Contracts with agency suppliers<br>state the requirement to<br>undertake the necessary pre-<br>employment checks before<br>supplying staff.  | - | - |
|  |     | This should include as a   |   |   |

| Personal budgets   |         | minimum references, proof of<br>identity/eligibility, notification of<br>any unspent convictions and<br>where appropriate, a Disclosure<br>and Barring Service check.<br>HR do not control supplier<br>contracts and therefore cannot<br>confirm if this included within<br>current supplier agreements<br>without checking them. |   |   |
|--|---------|---|---|---|
| <ul> <li>25. Where we are expanding the use of personal budgets for adult social care, in particular direct payments, have we introduced proper safeguarding proportionate to risk and in line with recommended good practice?</li> <li>26. Have we updated our whistle-blowing arrangements, for both staff and citizens, so that they may raise concerns about the financial abuse of personal budgets?</li> </ul> | n/a     |   |   |   |
| Council Tax discount<br>27. Do we take proper action to ensure<br>that we only award discounts and<br>allowances to those who are eligible?  | In part | Whilst tax payers are not required<br>to submit a written application for<br>a discount, we will require one if<br>there are concerns surrounding<br>an application.<br>The Council has recently<br>undergone a Single Person<br>Discount Review in conjunction<br>with a third party.  | - | - |
| Housing Benefit  |         |   |   |   |
| 28. When we tackle housing benefit fraud   | Yes     | Full use is made of the data  | - | - |

| <ul> <li>do we make full use of:</li> <li>National Fraud Initiative;</li> <li>Department for Work and<br/>Pensions<br/>Housing Benefit matching<br/>service;</li> <li>internal data matching; and</li> <li>private sector data matching?</li> </ul> |         | sources indicated  |  |                                 |
|---|---------|--|--|---------------------------------|
| <ul> <li>29. Do we have appropriate and proportionate defences against emerging fraud risks:</li> <li>business rates;</li> </ul>  | In part | All applications for NNDR relief<br>are required to be supported by<br>third party documentation (e.g.<br>evidence of charitable status)<br>Work is currently being<br>considered by the LTA to<br>consider validation exercises to<br>identify business rate fraud. | Consider a County wide<br>validation exercise in<br>conjunction with other<br>finance colleagues | 31 <sup>st</sup> September 2014 |
| <ul> <li>Right to Buy;</li> <li>Social Fund and Local Welfare</li> </ul>  | n/a     | n/a  | _  | _                               |
| Assistance;   |         | 11// a   |  | -                               |
| council tax reduction;  | Yes     | The Council employs a dedicated<br>fraud investigator who has<br>delegated responsibility for the<br>prevention, detection,<br>investigation and referring to a<br>prosecuting body, cases of<br>suspected fraud.  | -  | -                               |
| schools; and  | n/a     | n/a  | -  | -                               |
| • grants?   | Yes     | The Council requires all bodies<br>awarded grant monies to supply<br>evidence of how expenditure has<br>been utilised in line with<br>conditions of the allocation.  | -  | -                               |